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C O N F I D E N T I A L STATE 208876

LIMDIS

E.O. 11652: GDS

TAGS: PINS

SUBJECT: FOLLOW-UP ON TERRORIST INCIDENT IN THE HAGUE

REF: NATO 5052 (PARA 1)

1. DEPARTMENT WELCOMES OPPORTUNITY EMANATING FROM PERMREPS
LUNCH SEPTEMBER 17 TO DISCUSS WITH OUR NATO FRIENDS WITHIN
NATO FRAMEWORK THE COMMON PROBLEM OF TERRORISM. WHILE UK
PERMREP PECK'S COMMENT SUGGESTS RATHER BROAD-GAUGED STUDY
OF ATTACKS ON DIPLOMATS, OUR INCLINATION WOULD BE TO NARROW
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FOCUS OF CONCERN,AT LEAST INITIALLY, ON THE HAGUE INCIDENT

AND ON THE ORGANIZATION WHICH PERPETRATED IT, JAPANESE RED ARMY. FYI: RAND CORPORATION ALREADY WORKING IN GREAT DEPTH ON CONFIDENTIAL STUDY FOR DEPARTMENT ON GENERAL SUBJECT OF ATTACKS ON DIPLOMATS. END FYI.

2. JUSTIFICATION FOR URGENT STUDY AND FOLLOW UP ACTION BY NATO AIMED PRIMARILY AT RED ARMY COULD INCLUDE: THREAT FROM RED ARMY AGAINST NATO DIPLOMATS (FRENCH AND DUTCH, IN PARTICULAR) IS REAL AND CONTINUING; SPECIAL BRUTALITY AND SOPHISTICATION OF RED ARMY AS MOST RECENTLY ILLUSTRATED BY AMBASSADOR SENARD'S EXPERIENCE AND TESTIMONY; EXPERIENCE WITH THIS CONFIDENTIAL NATO STUDY OF RED ARMY MAY SUGGEST USEFUL DEVICE FOR SIMILAR APPROACH TO OTHER TERRORIST GROUPS WHICH MAY TARGET NATO ENTITIES. IT IS, OF COURSE, IMPERATIVE THAT THIS STUDY BE KEPT SECRET SINCE LEAKAGE OF ITS

EXISTENCE COULD PROVOKE COUNTER-PRODUCTIVE THIRD WORLD SYMPATHY FOR RED ARMY AND COULD CAUSE RED ARMY TO MOUNT COUNTER-CAMPAIGN ON BROADER SCALE.

3. FURTHER BACKGROUND ON RED ARMY: JAPANESE RED ARMY FACTION (SEKIGUNHA) BEGAN IN 1969 AS AN ULTRA-RADICAL GROUP AIMED AT OVERTHROW OF THE JAPANESE GOVERNMENT BY ARMED STRUGGLE, PREFERABLY GUERRILLA WARFARE. IN MARCH, 1970, IT WAS RESPONSIBLE FOR HIJACKING OF JAL JET TO NORTH KOREA. DURING 1971 IT CONDUCTED SERIES OF BANK AND POST OFFICE ROBBERIES AND IN EARLY 1972 EXECUTED 14 OF ITS MEMBERS FOR BREACHES OF DISCIPLINE. SINCE 1971 RED ARMY HAS OPERATED INTERMITTENTLY WITH PALESTINIAN GROUP PFLP. CONTRARY TO REPORTS, RED ARMY WAS NOT ITSELF DIRECTLY INVOLVED IN LOD AIRPORT MASSACRE MAY, 1972. RED ARMY AND PFLP COLLABORATED IN HIJACKING OF JAL PLANE JULY, 1973 AND IN THE ATTACK ON THE SHELL OIL REFINERY IN SINGAPORE JANUARY, 1974.

4. INITIALLY WE PROPOSE SUBMISSION OF PAPER IN NAC OUTLINING RED ARMY THREAT AND PROPOSING EXPEDITIOUS CREATION OF AD HOC GROUP OF EXPERTS COMPOSED ILLUSTRATIVELY OF DUTCH (CHAIRMAN), FRENCH, US, AND UK TO MEET URGENTLY WITH TERMS OF REFERENCE PERHAPS ALONG FOLLOWING LINES: (A) CONFIDENTIAL

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MAKE THOROUGH STUDY OF HAGUE INCIDENT; (B) SPECIFY LESSONS LEARNED WHICH MAY HELP PREVENT FUTURE INCIDENTS; (C) SOLICIT COOPERATION OF JAPANESE GOVERNMENT ON ALL RELEVANT INTELLIGENCE OF RED ARMY AND MEMBERS THEREOF; (D) SOLICIT COOPERATION OF ALL NATO GOVERNMENTS IN SAME RESPECT, SHARE SUCH DATA NATO-WIDE; (E) RECOMMEND VIGOROUS PURSUIT OF RED ARMY MEMBERS AND APPREHENSION IF THERE ARE GROUNDS TO DO SO IN INDIVIDUAL NATO COUNTRIES; (F) CONSIDER DEEPER

SCREENING OF VISA APPLICANTS OF JAPANESE ORIGIN/NATIONALITY (AS US IS CURRENTLY DOING); (G) CONSIDER EXTRADITION POSSIBILITIES FOR RED ARMY MEMBERS WHO HAVE COMMITTED CRIME IN NATO COUNTRIES AND WHO HAVE FLED; (H) FINALLY TO RECOMMEND TO NAC AND MEMBER GOVERNMENTS OTHER APPROPRIATE ACTIONS AND MAKE GENERAL RECOMMENDATIONS ON TERRORISM WHICH THIS CASE MAY SUGGEST.

5. ADMITTEDLY SPECIAL COMMITTEE HAS GENERAL MANDATE TO STUDY TERRORISM, BUT WE DOUBT THAT COMPOSITION OF SPECIAL COMMITTEE CONTAINS EXPERTISE NEEDED FOR THIS CRASH STUDY. LIAISON WITH JAPANESE WILL ALSO BE FACILITATED IF HANDLED BY SMALL, EXPERT GROUP. BELIEVE THAT FOUR NATO GOVERNMENTS WILL WANT TO SEND SPECIAL EXPERTS FOR THIS RATHER UNIQUE PROJECT. WOULD HOPE THAT STUDY COULD BE

ACCOMPLISHED WITHIN MONTH; FOLLOW-UP ACTION COULD THEN BE PASSED BY NAC TO SPECIAL COMMITTEE, PERHAPS AT PRESENTLY SCHEDULED NOVEMBER MEETING, TO SET UP NATO-WIDE EXPERT GROUP UNDER SPECIAL COMMITTEE AEGIS. HOPEFULLY SUCCESS OF ABOVE MODEST UNDERTAKING MIGHT PROVIDE INCENTIVE FOR COPING WITH FUTURE TERRORIST CHALLENGES TO NATO INTERESTS.

6. AMBASSADOR LEWIS HOFFACKER, COORDINATOR FOR COMBATTING TERRORISM, WILL BE GOING TO THE HAGUE TO PARTICIPATE IN DEBRIEFING OF AMBASSADOR SENARD DURING WEEK OF SEPTEMBER 30. IN ADDITION TO BILATERAL CONSULTATIONS HE HAS PLANNED FOR BRUSSELS AND PARIS, HE WOULD BE AVAILABLE TO DISCUSS FOREGOING PLAN WITH MISSION AND SOME OR ALL OF PERMREPS. KISSINGER

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